OCT 93

Michigan National Guard

Civil Disturbance

Helmet

SOP

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CIVIL DISTURBANCE

1. ROLE OF THE NATIONAL GUARD

a. The Michigan National Guard has the role of not only preparing for wartime missions, but integrating with federal, state and local law enforcement agencies to preserve law and order in time of civil unrest. The National Guard performs civil disturbance operations in support of civil authorities on the request of the Governor. Most often, the military is used to disperse unauthorized assemblages and patrol disturbed areas to prevent lawless acts. Military forces are also used to make a show of force, setup road blocks, cordon off areas, disperse crowds, release riot control agents and provide security and relief forces.

b. Commitment of National Guard forces DOES NOT automatically empower arresting authority. Police power of military forces is bound by legal constraints as well as humanitarian consideration. Only the degree of force reasonably needed in a circumstance is permitted. In all contacts with the civilian population and participants of the disturbance, military forces must display fair and impartial treatment. Military forces must adhere to the principle of minimum force. Whenever possible, civil law enforcements apprehend, process and detain law violators. Military forces perform these functions **ONLY** when necessity dictates and only to the minimum extent required to protect life and property. These functions are returned to civil authorities as soon as possible. When military forces have completed their operations which then allows local authorities to resume control, the military's mission is accomplished and their active role in controlling the disturbance ends.

2. **ROLE OF THE CIVIL AUTHORITIES**

a. State Responsibilities. Once a civil disturbance occurs, the governor assesses the extent of the disaster and determines if local government requests for assistance should be honored. If appropriate, the governor declares a state of emergency, activates the state plan and may call up the National Guard. The governor, with the Adjutant General, gives the National Guard its mission and determines when the forces can be withdrawn. If the disturbance exhausts state resources, the governor may petition the president for federal assistance.

b. Local Responsibilities. City and elected officials are responsible for responding to emergencies within their jurisdiction and for developing appropriate emergency response plans. Most local jurisdictions have mutual aid agreements with other jurisdictions that allow for mutual assistance by firefighters and police. Once local officials determine that an emergency is beyond the scope of their resources or ability to respond, the senior official is responsible for requesting additional assistance from the governor.

3. **FIVE POINTS OF CROWD BEHAVIOR**

a. ***ANONYMITY:*** People will do things as part of a crowd that they would never do alone. The person will not feel responsible as an individual, but will feel the crowd is responsible.

b. ***IMPERSONALITY:*** A crowd blurs individual distinctions.

c. ***SUGGESTION AND IMITATION:*** Peer pressure to conform to the group is great and people will do things for reinforcement from the group.

d. ***EMOTIONAL CONTAGION:*** Contagious spread of excitement from one person to another creates a high state of collective emotion.

e. ***RELEASING REPRESSED EMOTIONS:*** Hidden or repressed emotions can come out in a crowd, and people may express emotions in a crowd they would never express individually.

4. **GANG TACTICS**

a. Generally, gangs are not well organized and do not follow any well set procedure or tactics. There are some common tactical practices described below.

(1) Drive By Shootings:

(a) Normally, one or two vehicles are involved.

(b) Women are sometimes used as drivers or front seat passengers in an effort to put target personnel at ease.

(c) Shooter may be anywhere in the vehicle, but commonly in the back and firing across the top of vehicle.

(d) Vehicles utilized are often stolen and typically midsize passenger cars or 4-wheel drives.

(e) Vehicles speedup when nearing their destination, ignoring traffic laws, then vehicles will slow down before firing.

(f) Vehicles will dim or turn off lights just prior to making their attack.

(g) Gangs may use groups of several vehicles to attack larger targets. Lead vehicle may be designated to "ram" or "crash" barricades, while following on vehicles "drive by shoot".

(2) Ambushes:

(a) Gangs establish ambushes by having a gang member, friend or relative call police for assistance and ambush them on their arrival.

(b) Gangs will do anything that causes police or National Guardsman to enter their engagement area.

(3) Detention or prevention of the escape of persons against whom the use of deadly force is authorized.

3. **ARRESTS AND DETENTION.**

a. All arrests are to be made by the police.

b. If a National Guardsman arrests or temporarily detains a lawbreaker, offenders will be turned over to police at the earliest possible moment.

c. Arrest is justified only for a person who commits a felony in the presence of a National Guardsman, or when requested by police.

d. When possible, the military limits its concerns to serious offenses involving injury or death.

4. **SEARCHES.**

a. Immediately, search offender for weapons or evidence of a crime that they can easily destroy or discard.

b. Due caution must be exercised from the time a person is arrested until they are turned over to police.

c. Searches must be conducted by at least two (2) people.

d. When possible, ***police should search civilians and civilian property.*** If police are not available, military personnel may search people and property together during an arrest.

e. National Guardsman may search private property or vehicles, if *REASONABLE BELIEF* or PROBABLE CAUSE exists:

(1) That a person has committed or is committing a violent crime and is hiding in a building or a vehicle.

(2) A vehicle contains a weapon or instruments of violence.

(3) Belief that, unless immediate action is taken, evidence of a crime will be destroyed before a warrant can be obtained.

f. You can ***not*** search a member of the opposite SEX. You must wait until a member of the opposite sex is available. If there is no female guardswoman available to search a female offender, any qualified woman, such as a medical professional, can be called upon to conduct the search.

g. Types of Searches.

(1) **Stand-up Search.** Have offender stand with legs spread and hands above their head.

(2) **Wall Search.** Have offender stand with legs spread and hands up against the wall.

(3) **Two or More Offenders.** Remember to search one at a time while covering the other offenders or vehicles.

5. **APPLICATION OF FORCE.**

a. **Shields** are employed defensively and offensively in crowd control formations.

b. **Riot batons** are employed defensively and offensively in crowd control formations.

c. **Rifles** are the primary weapon of soldiers in CD operations.

****
** **NOTE: ARMING ORDER (AO) 3 is the highest level that entire** **
** formations will ever utilize. Only selected indiv- **
** iduals will be allowed at AO 4 and AO 5 levels. **
** **
** **NOTE: NO AUTOMATIC FIRE OF ANY TYPE WILL BE AUTHORIZED** **
** WITHOUT A LOCK PLATE INSTALLED **
****

ARMING ORDERS

Arming Order (AO) 1.		**RIFLE**	at sling
		BAYONET	in scabbard
		MAGAZINE	in pouch or on belt
		CHAMBER	EMPTY
Arming Order (AO) 2.		**RIFLE**	at port
		BAYONET	in scabbard
		MAGAZINE	in pouch or on belt
		CHAMBER	EMPTY
Arming Order (AO) 3.		**RIFLE**	at port
	*	**BAYONET**	FIXED
		MAGAZINE	in pouch or on belt
		CHAMBER	EMPTY
Arming Order (AO) 4.		**RIFLE**	at port
	*	**BAYONET**	FIXED
		MAGAZINE	in weapon
		CHAMBER	EMPTY
Arming Order (AO) 5.		**RIFLE**	at port
	*	**BAYONET**	FIXED
		MAGAZINE	in weapon
		CHAMBER	ROUND IN PLACE.

* **(Only if the commander decides to do so)**
Authority and guidance for above; FM 19-15, ref OPLAN 500-93.

d. **Shotguns** should not be used as an area weapon for inflicting multiple casualties, but as

(1) A covering weapon in the anti-sniper role.

(2) During room-to-room searches.

(3) At static posts that could be penetrated by a vehicle.

(4) In support of police arrest teams.

e. **Chemical agents.** The Task Force Commander has the authority to use riot control agents.

6. **ACTIONS WHILE ON DUTY.**

a. ***APPEARANCE:*** Must be maintained above standards. This has a psychological impact in how people perceive you.

b. ***PROFESSIONALISM:*** How you act is important. If the public sees that you know your job and can handle the situation properly, their perception of you will be favorable.

c. ***COURTESY AND ASSISTANCE:*** People will remember you if you were courteous and helpful. Be ready and willing to offer assistance in a courteous manner.

d. ***MOVEMENT:*** All actions, while in the effected area, are governed by the mission, orders from superiors and use of minimum force. You must avoid single confrontations with any member of the dissentient crowd.

e. ***UNIFORM:*** All equipment will be properly worn as it was designed. Extra equipment will be worn as designated by your commander.

7. **ACTIONS WHILE <u>NOT</u> ON DUTY.** Same as if you were on duty.

a. News reporters will always be watching and waiting to exploit you in a non-military act so be sure to take breaks away from and out of sight from those causing the disturbance.

b. Cautionary measures must be practiced by all soldiers when discussing their involvement with civilians. Information considered trivial to the soldier may be very important to someone else.

8. **MEDIA.**

a. Refer all media personnel to your higher chain-of-command.

b. When asked about your personal opinion or belief, inform the media that you are serving in a military capacity and you would like to refer them to your superiors.

c. Insure all media personnel have proper identification/authorization on their person at all times.

d. Treat media personnel with respect and courtesy so as to not give false impressions or mental impressions.

e. Do not discuss past, present or future unit operations with media personnel. This could result in comprising missions or human life.

f. All media personnel should have a military escort.

9. **MEDICAL AID.**

a. Civilian medical personnel should be used as primary means of treating civilian casualties.

b. Military personnel are encouraged, but not required to render aid.

(1) It is reasonable for medical personnel and combat lifesavers to administer the level of first aid that they are trained to do and are expected to do in the normal conduct of their duty.
DO NOT ATTEMPT TO REPLACE CIVILIAN MEDICAL AGENCIES.

(2) If aid is given, military personnel are covered by the same "Good Samaritan" laws governing civilians.

c. Blood Borne Pathogens. Special instructions should be given about diseases that are transmitted through contact of body fluids.

ON-THE-STREET OPERATIONS

1. **PATROLS.**

   a. Keep a **JOURNAL** of events from the start to the end of patrol.

   b. Receive a 5 point contingency plan, legal brief, Rules of Engagement and Arming Orders prior to leaving on the patrol.

   c. Acquire call-signs and frequencies.

   d. Perform operational checks on communication source.

   e. Get any special equipment needed for the patrol.

   f. Gather all priority intelligence required.

   g. Report unusual or serious incidents through channels immediately.

   h. Use only coordinated and approved routes.

   i. During the debrief tell all that you saw or heard.

   j. PMCS vehicles, give 2404s to NCO in charge. (Vehicles only)

2. **CHECKPOINT OPERATIONS.**

   a. Mark off approach lanes into an area.

   b. Stop all vehicle(s) or personnel.

   c. Identify person(s) or vehicle(s) authorized to pass.

   d. If not authorized, attempt to take name and license plate.

   e. Report any incident immediately to highers.

   f. Stay in contact with police support.

3. SEARCHES OF PRIVATE PROPERTY.

a. Police have primary responsibility for performing property searches.

b. Military personnel may only search private property to prevent injury or loss of life.

4. VEHICLE HALTS AND SEARCHES.

a. Per unit SOP.

b. A person may be detained during a vehicle search/halt if any of the following are present:

(1) Weapon(s) is(are) found or seen in the vehicle.

(2) Illegal Drugs are found or seen in the vehicle.

(3) Suspicious quantities of appliances/electronics.

c. Process.

(1) Halt team will stop the vehicle at a designated point and take up a position in front of the vehicle.

(2) A cover team in front of the vehicle and to one side.

(3) Instruct occupants to step out of the vehicle.

(4) Escort occupants away form the vehicle and take to secured area.

(5) Conduct a systematic search of the vehicle, Per SOP.

(6) Report and turn-in any contraband to police present.

5. <u>REACT TO SNIPER</u>.

a. **TAKE COVER!!**

b. **HOLD FIRE**, do not return fire.

c. **WARN** every individual in the area to take cover.

d. Administer first aid to anyone injured and get them to cover and continue medical help.

e. Verify sniper fire was in fact taken, not a firecracker or car backfire, and attempt to identify snipers location.

f. **REPORT** to higher whether or not the sniper's location has been identified after verifying that sniper fire has been taken.

g. Advise local residents to vacate the area on a specified safe route.

h. Surround the building that the sniper is in and wait for the sniper reactionary team.

6. <u>**REACT TO BOMB THREAT**</u>.

a. Post bomb threat checklists next to phones. (Example in Back)

b. When a bomb threat is received:

(1) Get as much information possible using the checklist.

(2) Alert chain of command, EOD, police, fire and medical personnel.

(3) Block off the area where the bomb is said to be.

(4) If evacuation is ordered, perform in an orderly manner.

(5) During evacuation, tell occupants to check their surroundings for any unusual package or object.

7. REACT TO EXPLOSIVE DEVICE.

a. **TAKE COVER!!**

b. **WARN** every individual in the area to take cover.

c. **REPORT** to highers.

d. **NEVER HANDLE THE DEVICE.**

e. Secure the area with roadblocks and checkpoints.

f. Alert chain of command, EOD, police, fire and medical personnel.

g. If device is a grenade, do not attempt to throw away. Dive away and alert others at the same time.

8. ROTATION PROCEDURES.

a. General Orders.

(1) I will guard everything within the limits of my post, and quit my post only when properly relieved.

(2) I will obey my special orders, and perform all my duties in a military manor.

(3) I will report violations, emergencies and anything not covered in my special instructions to the commander of the relief.

b. Perform relief in place.

c. Know the contingency plan for the outgoing and incoming forces to assist each other in the event that the threat level increases during the relief.

APPENDIX A
Bomb Threat Report

FBI BOMB DATA CENTER

PLACE THIS CARD UNDER YOUR TELEPHONE

QUESTIONS TO ASK:

1. When is bomb going to explode?
2. Where is it right now?
3. What does it look like?
4. What kind of bomb is it?
5. What will cause it to explode?
6. Did you place the bomb?
7. Why?
8. What is your address?
9. What is your name?

EXACT WORDING OF THE THREAT:

Sex of caller: _____ Race: _____

Age: _____ Length of call: _____

Number at which call was received:

Time: _____ Date: _____

CALLER'S VOICE:

____ Calm	____ Nasal
____ Angry	____ Stutter
____ Excited	____ Lisp
____ Slow	____ Raspy
____ Rapid	____ Deep
____ Soft	____ Ragged
____ loud	____ Clearing throat
____ Laughter	____ Deep breathing
____ Crying	____ Cracking voice
____ Normal	____ Disgused
____ Distinct	____ Accent
____ Slurred	____ Familiar
	____ Whispered

If voice is familiar, who did it sound like?

BACKGROUND SOUNDS:

____ Street noises	____ Factory machinery
____ Crockery	____ Animal noises
____ Voices	____ Clear
____ PA System	____ Static
____ Music	____ Local
____ House noises	____ Long distance
____ Motor	____ Booth
____ Office machinery	Other: _____

THREAT LANGUAGE:

____ Well spoken (educated)	____ Incoherent
____ Foul	____ Taped
____ Irrational	____ Message read by threat maker

REMARKS: _____

Report call immediately to:

_____

APPENDIX B
SALUTE REPORT

S - **SIZE**, of crowd (approximate).

A - **ACTIVITY**, the crowd is performing.

L - **LOCATION**, of where the activity is taking place.

U - **UNIT**, are they a gang, organization or civilians.

T - **TIME**, you had observed the information for this report

E - **EQUIPMENT**, what crowd is using (megaphone, signs, etc.)

APPENDIX C
Casualty Notification

DATE:

1. **UNIT:** _____

2. **NAME:** _____

3. Grade: _____ 4. **SSN:** _____

5. Date of Injury/Death: _____

6. Place of Injury/Death: _____

7. Time of Injury/Death: _____

APPENDIX D

Statement of/About Injured/Deceased Civilian

1. NAME: _____

2. SSAN: _____ 3. AGE: _____

4. RESIDENCE ADDRESS: _____
street address city state zip

5. OCCUPATION: _____

6. INJURY: _____

a. DAY, DATE & TIME: _____

b. EXACT LOCATION: _____

_____

c. Reason for presence in area where injury/death was sustained: _____

_____

_____

d. Specific area of person that was injured and manner in which injury/death occurred: _____

_____

_____

APPENDIX D

Statement of/About Injured/Deceased Civilian

e. Detailed Statement as to how injury/death was incurred:

(use additional sheets if necessary)

APPENDIX E
Serious Incident Report

DESIGNATION OF PATROL: _____ DATE: _____

COMPOSITION OF PATROL: NO. OFF____ EP____ POLICE____ OTHER____

TIME OF DEPARTURE: _____ TIME OF RETURN: _____

AREA PATROLLED: _____

_____

INSTRUCTION: Complete a separate form for each incident. If additional space is needed, attach plain sheets. THIS REPORT MUST BE COMPLETED ACCURATELY AND IN DETAIL. Information required by this form is the minimum required. Any additional information desired may be included.

INCIDENT

NAME: _____

SSAN: _____ GRADE: _____

LOCATION: _____
number & street name of building city

TIME OF CONTACT: _____ TIME SITUATION RESOLVED: _____

NATURE OF INCIDENT: _____
(who, what, when, where & why)

_____

_____

_____

(continue on reverse side)

APPENDIX E

Serious Incident Report

CLASSIFICATION OF INCIDENT: LOOTING:___ SNIPER___ MOB___ FIRE ___

OTHER (specify):_____

CASUALTIES: FRIENDLY:_____ HOSTILE:_____ (Show all names and disposition of all casualties in remarks section)

AMMUNITION EXPENDED: MILITARY:_____ POLICE:_____ HOSTILE:_____ (approx)

WEAPONS IMPOUNDED:_____
(Indicate number of & Type of weapons, ammunition, serial number)

DETAINEE #1:_____

DETAINEE #2:_____

DETAINEE #3:_____

DETAINEE #4:_____
(Name, address, age, race, sex and disposition of each)

WITNESS:_____
name address phone number

VEHICLE TYPE:_____ MODEL:_____ COLOR:____

LICENSE NO:_____

WERE CHEMICAL AGENTS DEPLOYED: YES( ) NO( )

List any other type of weapon or device used by:

MILITARY:_____
(APCs, crowd movers)

HOSTILE:_____
(Bombs, gasoline, etc.)

APPENDIX E
Serious Incident Report

REMARKS:

(Signature of an Officer)

(Signature of person making Report)

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APPENDIX F

Report of Civilian Property Damage

1. Owners Name (if known): _____

2. Address: _____
(street address) (city) (state) (zip)

3. Type of Property Damaged: _____

_____

4. Location of Property Damaged: _____

_____

5. Amount of Damage (Visual): _____

_____

6. Detailed statement of How Damage/Accident occurred:

_____

_____

_____

_____

7. Witness #1: _____
(Name and Address of each)

Witness #2: _____

Witness #3: _____

Witness #4: _____

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APPENDIX G
Report of Encounter with Civilian

1. NAME (of Guardsman): _____

2. UNIT: _____

3. RESIDENCE ADDRESS: _____

4. TELEPHONE #: _____

5. DETAILED STATEMENT of incident/encounter with civilian to include location, date, names and address.

_____

_____

_____

_____

_____

_____

_____

_____

_____

_____

Signature: _____

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